110TH CONGRESS 2D SESSION

H. R. 6931

To amend title XIX of the Social Security Act to provide an option of States to cover a children's program of all-inclusive coordinated care (ChiPACC) under the Medicaid Program.

IN THE HOUSE OF REPRESENTATIVES

September 17, 2008

Mr. Moran of Virginia (for himself and Mr. Tom Davis of Virginia) introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

- To amend title XIX of the Social Security Act to provide an option of States to cover a children's program of all-inclusive coordinated care (ChiPACC) under the Medicaid Program.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
 - 4 This Act may be cited as the "ChiPACC Act of
 - 5 2008".

1	SEC. 2. OPTIONAL MEDICAID COVERAGE OF CHILDREN'S
2	PROGRAM OF ALL-INCLUSIVE COORDINATED
3	CARE (CHIPACC).
4	(a) In General.—Section 1905(a) of the Social Se-
5	curity Act (42 U.S.C. 1396d(a)) is amended—
6	(1) by striking "and" at the end of paragraph
7	(27);
8	(2) by redesignating paragraph (28) as para-
9	graph (29); and
10	(3) by inserting after paragraph (27) the fol-
11	lowing new paragraph:
12	"(28) services furnished under a children's pro-
13	gram of all-inclusive coordinated care (ChiPACC)
14	under section 1942; and".
15	(b) Children's Program of All-Inclusive Co-
16	ORDINATED CARE (CHIPACC).—Title XIX of such Act is
17	further amended by adding at the end the following new
18	section:
19	"CHILDREN'S PROGRAM OF ALL-INCLUSIVE
20	COORDINATED CARE (CHIPACC)
21	"Sec. 1942. (a) State Option.—
22	"(1) In general.—A State may elect to pro-
23	vide medical assistance under this section with re-
24	spect to a children's program of all-inclusive coordi-
25	nated care to ChiPACC eligible individuals who are
26	eligible for medical assistance under the State plan

1	and who are enrolled in the program. In the case of
2	an individual enrolled in such a program pursuant to
3	such an election—
4	"(A) the individual shall receive benefits
5	under the plan solely through such program;
6	and
7	"(B) the health care providers furnishing
8	services under such program shall receive pay-
9	ment in accordance with the terms of such pro-
10	gram for providing such services.
11	"(2) Numerical and geographical limita-
12	TIONS PERMITTED.—A State may establish—
13	"(A) a numerical limit on the number of
14	individuals who may be enrolled in the State's
15	ChiPACC; and
16	"(B) geographic limitations on the service
17	areas for a ChiPACC.
18	"(b) CHIPACC AND OTHER TERMS DEFINED.—In
19	this section:
20	"(1) CHILDREN'S PROGRAM OF ALL-INCLUSIVE
21	COORDINATED CARE; CHIPACC.—The terms 'chil-
22	dren's program of all-inclusive coordinated care' and
23	'ChiPACC' mean a program of coordinated care for
24	ChiPACC eligible children that is established by a

1	State under this section and meets the following re-
2	quirements:
3	"(A) Operation.—The program is admin-
4	istered by a single State agency. Such agency
5	may provide for the operation of the program
6	through arrangements between one or more
7	other entities, such as a ChiPACC coordinator,
8	and such agency.
9	"(B) Comprehensive Benefits.—
10	"(i) In general.—The program pro-
11	vides comprehensive health care items and
12	services to ChiPACC eligible individuals in
13	accordance with this section and regula-
14	tions.
15	"(ii) Scope and plan for serv-
16	ICES.—Such items and services shall—
17	"(I) include items and services
18	described in subsection $(c)(1)(A)$ to
19	the extent such items and services are
20	appropriate to the individual; and
21	"(II) be provided consistent with
22	a comprehensive care plan developed
23	by an interdisciplinary health profes-
24	sional team.

1	"(iii) Qualifications of pro-
2	VIDERS.—Such items and services are pro-
3	vided through health care providers that—
4	"(I) meet such certification or
5	other quality requirements as may be
6	necessary to participate in the pro-
7	gram of medical assistance under this
8	title or in the program under title
9	XVIII; and
10	"(II) maintain records on
11	ChiPACC eligible individuals enrolled
12	in the program and to whom the pro-
13	vider furnishes services, reflecting
14	both the specific care and services fur-
15	nished by the provider and the rela-
16	tionship of those services to the com-
17	prehensive plan of care for that indi-
18	vidual and to the delivery of other
19	services to the individual through the
20	program.
21	"(2) CHIPACC ELIGIBLE INDIVIDUAL.—The
22	term 'ChiPACC eligible individual' means, with re-
23	spect to a ChiPACC, an individual—
24	"(A) who, at the time of enrollment in the
25	ChiPACC is a child (as defined under the State

1	plan for this purpose) and who is not older than
2	such age as the State may specify;
3	"(B) who suffers from a serious illness or
4	health condition that is life threatening;
5	"(C) for whom there is a reasonable likeli-
6	hood that the child's life will be threatened by
7	such illness or condition;
8	"(D) whose health status is expected to de-
9	cline because of such illness or condition before
10	attaining full adulthood (as defined under the
11	State plan);
12	"(E) resides in the service area of the
13	ChiPACC; and
14	"(F) is eligible for medical assistance
15	under the State plan without regard to this sec-
16	tion (or, but for enrollment in a ChiPACC
17	would, based on the individual's illness or
18	health condition or the projected cost of treat-
19	ment required for such illness or condition, be-
20	come so eligible).
21	The Secretary may waive the application of subpara-
22	graph (F) with respect to eligibility for medical as-
23	sistance under the State plan without regard to this
24	section in the case of individuals if the State dem-
25	onstrates to the satisfaction of the Secretary that

- the sum of the additional expenditures under this title resulting from such waiver in a fiscal year will not exceed the aggregate savings in expenditures otherwise resulting from the implementation of this section in the fiscal year.
- "(3) CHIPACC COORDINATOR.—The term 'ChiPACC coordinator' means, with respect to a ChiPACC, an entity (which may be the State administering agency or another entity under an arrangement with such an agency) that directs, supervises, and assures the coordination of comprehensive services to ChiPACC eligible individuals enrolled in the ChiPACC consistent with the following:
 - "(A) The entity must assure the direct and continuous involvement of an interdisciplinary health professional team in managing and coordinating the provision of care and services within the coordinator's responsibility to each such enrolled individual.
 - "(B) The entity must include on its staff, or otherwise arrange for the provision of services, through contracts or otherwise, of each of the types of the health care professionals and other service providers required to provide the items and services required under subsection

1	(c)(1)(A), to the extent such items and services
2	are necessary and appropriate to the care of an
3	enrolled individual.
4	"(C) To the extent consistent with provi-
5	sion of the highest quality of care to enrolled
6	individuals—
7	"(i) promote the utilization of volun-
8	teers in the provision of care and services
9	under the ChiPACC, in accordance with
10	standards set by the Secretary, which
11	standards shall ensure a continuing level of
12	effort to utilize such volunteers; and
13	"(ii) ensure that records are main-
14	tained on the use of such volunteers and
15	the cost savings and expansion of care and
16	services achieved through the use of such
17	volunteers.
18	"(4) Interdisciplinary health profes-
19	SIONAL TEAM.—The term 'interdisciplinary health
20	professional team' means, with respect to a
21	ChiPACC, a group of health professionals that—
22	"(A) includes at least—
23	"(i) one physician (as defined in sec-
24	tion $1861(r)(1)$;

1	"(ii) one registered professional nurse;
2	and
3	"(iii) one social worker, pastoral coun-
4	selor, or other counselor;
5	"(B) develops a comprehensive plan of care
6	for ChiPACC eligible individuals enrolled with
7	the ChiPACC and furnishes, or supervises the
8	provision of, care and services described in sub-
9	section $(c)(1)$ to an individual enrolled in the
10	ChiPACC; and
11	"(C) through direct action and communica-
12	tion with health care providers furnishing serv-
13	ices under the ChiPACC, on behalf of or under
14	the direction or supervision of a State admin-
15	istering agency or a ChiPACC coordinator, co-
16	ordinates the care and services furnished to
17	such enrollees in a manner that takes into ac-
18	count the best interests of each such enrollee
19	and the enrollee's family, as well as consider-
20	ations of cost and efficient use of available re-
21	sources.
22	"(5) State administering agency.—The
23	term 'State administering agency' means, with re-
24	spect to the operation of a ChiPACC in a State, the
25	agency of that State (which may be the single agen-

1	cy responsible for administration of the State plan
2	under this title in the State) responsible for the im-
3	plementation, either directly or through arrange-
4	ments with one or more ChiPACC coordinators, of
5	the ChiPACC under this section in the State.
6	"(6) Regulations.—Except as otherwise pro-
7	vided, the term 'regulations' refers to interim final
8	or final regulations promulgated under subsection
9	(g).
10	"(c) Scope of Benefits; Beneficiary Safe-
11	GUARDS.—
12	"(1) In general.—Under a ChiPACC of a
13	State, the State administering agency shall assure
14	that—
15	"(A) individuals enrolled in the ChiPACC
16	are furnished, at a minimum—
17	"(i) all items and services that are
18	necessary and appropriate to their care
19	and that are covered under this title, and
20	all additional items and services specified
21	in regulations, but without any limitation
22	or condition as to amount, duration, or
23	scope;

1	"(ii) access to covered items and serv-
2	ices, as needed, 24 hours per day, every
3	day of the year;

"(iii) services that include comprehensive, integrated palliative and curative services, expressive therapy and counseling, and counseling and anticipatory bereavement services to immediate family members of the ChiPACC eligible individual, as part of the services to the eligible individual;

"(B) provision of such services to such individuals through a comprehensive, interdisciplinary and multidisciplinary health and social
services delivery system which integrates, as appropriate to the individual recipient of services,
acute and long-term care services, palliative,
respite and curative treatment, counseling and
support for family members who are caretakers
or otherwise relevant to appropriate care and
treatment of the individual, and such other
services as may be furnished pursuant to regulations and the provisions of the applicable
State plan; and

1	"(C) the ChiPACC is operated, and the
2	services to enrolled individuals are furnished, in
3	a manner that is consistent with Standards of
4	Care and Practice Guidelines developed by Chil-
5	dren's Hospice International for a Program of
6	All-Inclusive Care for Children (as in effect as
7	of the date of the enactment of this section or
8	such later date as the Secretary may specify).
9	"(2) Quality assurance; patient safe-
10	GUARDS.—With respect to a ChiPACC, the State
11	administering agency shall assure the following:
12	"(A) The provision of services under the
13	ChiPACC meets Federal and State guidelines
14	for quality assurance.
15	"(B) Necessary safeguards have been es-
16	tablished to protect the health and welfare of
17	individuals enrolled in the ChiPACC under this
18	section.
19	"(C) There is financial accountability of
20	funds expended under this title with respect to
21	such services.
22	"(D) There is a written plan of quality as-
23	surance, and procedures implementing such
24	plan, in accordance with regulations.

- "(E) Written safeguards of the rights of individuals enrolled in the ChiPACC, including a patient bill of rights and procedures for grievances and appeals, in accordance with regulations and with other requirements of this title and Federal and State law designed for the protection of patients.
 - "(F) There are in effect procedures for data collection, record maintenance and retention, and the development of outcome measures, and such other policies, systems, and procedures as are sufficient to afford the Secretary and the State administering agency access to records and data relating to the ChiPACC, including pertinent financial, medical, and personnel records.
 - "(G) The agency shall submit to the Secretary such reports as the Secretary finds (in consultation with State administering agencies) necessary to monitor the operation, cost, and effectiveness of ChiPACCs.
 - "(3) Cost-sharing waiver.—A State administering agency may, in the case of a ChiPACC eligible individual enrolled in the State's ChiPACC, waive deductibles, copayments, coinsurance, or other

1 cost-sharing that would otherwise apply under the 2 State plan under this title. "(d) Eligibility Determinations.— 3 "(1) IN GENERAL.—In determining whether an 5 individual is a ChiPACC eligible individual, the 6 State administering agency shall conduct an inde-7 pendent evaluation and assessment, which shall in-8 clude the following: 9 "(A) Where appropriate, consultation with the individual's family, guardian, or other re-10 11 sponsible individual. 12 "(B) Consultation with appropriate treat-13 ing and consulting health and support profes-14 sionals caring for the individual. "(C) An examination of the individual's 15 16 relevant history, medical records, and care and 17 support needs, guided by best practices and re-18 search on effective strategies that result in im-19 proved health and quality of life outcomes. "(2) CERTIFICATION.—Upon completion of the 20 21 evaluation and assessment described in paragraph 22 (1), an individual meeting the criteria of a ChiPACC 23 eligible individual shall be certified as such, pursuant 24 to procedures specified in regulations and the appli-

cable State plan.

"(3) Continuation of Eligible individual may be deemed to continue to be such an individual notwithstanding a determination that the individual no longer meets the requirement of subsection (b)(2)(B) if, in accordance with regulations, it is reasonably foreseeable that, if the individual is not furnished services under this section, the severity or impact of the individual's illness or condition would increase to a degree that the individual would again meet such requirement before the individual attains adulthood or within the succeeding 12-month period.

"(4) Annual reevaluations.—Subject to such limitations as the Secretary may by regulation prescribe, the eligibility determination made under this subsection shall be reevaluated annually, except that such an annual evaluation may be waived, in accordance with regulations, in a case where the administering State agency determines that there is no reasonable expectation of improvement or significant change in the individual's illness or condition during a period to which the reevaluation requirement would otherwise be applicable.

"(5) Enrollment and disenrollment.—

"(A) Voluntary disenrollment at any 1 2 TIME.—The enrollment and disenrollment of 3 ChiPACC eligible individuals in a ChiPACC 4 shall be pursuant to procedures specified in reg-5 ulations and the State plan, but shall permit an 6 enrollee, or an enrollee's guardian or other legal 7 representative, acting on behalf of an enrollee, 8 to voluntarily disenroll for any reason at any 9 time. "(B) Limitations on disenrollment.— 10 11 "(i) In General.—Regulations, and 12 the applicable State plan, shall provide 13 that a ChiPACC may not involuntarily 14 disenroll a ChiPACC eligible individual en-15 rolled in the ChiPACC except— "(I) for disruptive or threatening 16 17 behavior by the enrollee, or by a fam-18 ily member with whom a health care 19 provider providing services under the 20 ChiPACC necessarily has contact in 21 the provision of services, as defined in 22 provisions of regulations (developed in 23 close consultation with State admin-24 istering agencies); and

"(II) if there is a change in the 1 2 individual's medical condition, residency or geographic location, or finan-3 cial situation such that the individual no longer is a ChiPACC eligible indi-6 vidual and paragraph (3) does not 7 apply to warrant continuation of en-8 rollment. 9 "(ii) No disenrollment for non-10 COMPLIANT BEHAVIOR.—Except as allowed 11 under regulations, a ChiPACC may not 12 disenroll a ChiPACC eligible individual on 13 the ground that the individual has engaged 14 in noncompliant behavior if such behavior 15 is related to a mental or physical condition 16 of the individual. For purposes of the pre-17 ceding sentence, the term 'noncompliant 18 behavior' includes repeated noncompliance 19 with medical advice and repeated failure to 20 appear for appointments. "(iii) Timely review of proposed 21 22 23

NONVOLUNTARY DISENROLLMENT.—A proposed involuntary disenrollment under this subparagraph shall be subject to timely review and final determination by the Sec-

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retary or by the State administering agency (as applicable), prior to the proposed disenrollment becoming effective, pursuant to procedures prescribed in regulations.

- "(C) APPEALS.—If an individual is determined not to be a ChiPACC eligible individual upon application, any time after such services begin, or is disenrolled from a ChiPACC for reasons described in subparagraph (B)(i)(I), the State plan under this title shall allow for an appeal of such determination. During the course of the appeals process, an individual previously enrolled in a ChiPACC shall continue to be so enrolled and to receive benefits through the ChiPACC.
- "(6) CONSTRUCTION.—The 16 fact that a 17 ChiPACC eligible individual is enrolled under a 18 ChiPACC shall not be construed as adversely affect-19 ing the eligibility of the individual's parents or care-20 taker relatives for medical assistance under this 21 title.
- 22 "(e) Payments to Health Care Providers 23 Under ChiPACC.—
- 24 "(1) IN GENERAL.—Payments to health care 25 providers furnishing items and services under a

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1	ChiPACC shall be paid on a capitated or fee-for-
2	service basis, according to regulations and as speci-
3	fied in the applicable State plan consistent with this
4	subsection.
5	"(2) Use of integrated, budget-neutral
6	FINANCING.—Payments under this subsection shall
7	be made—
8	"(A) on a basis that permits provision for
9	integrated financing methodologies that allow
10	providers to pool payments received from public
11	and private programs and individuals; and
12	"(B) in amounts that are designed, accord-
13	ing to regulations, to ensure that aggregate
14	payments under this section for individuals en-
15	rolled in a ChiPACC, whether made on a
16	capitated basis or fee-for-service basis, do not
17	exceed on average the aggregate payments that
18	would have been paid under the State plan for
19	such individuals if they were not so enrolled,
20	taking into account the comparative case-mix of
21	ChiPACC enrollees and such other factors as
22	the Secretary determines to be appropriate.
23	"(f) Termination Procedures.—
24	"(1) In general.—Under regulations—

1	"(A) the Secretary may require a State ad-
2	ministering agency to terminate the participa-
3	tion of a ChiPACC coordinator for cause; and
4	"(B) a State administering agency may
5	terminate operation of a ChiPACC after appro-
6	priate notice to the Secretary and enrollees.
7	"(2) Causes for coordinator termi-
8	NATION.—In accordance with regulations estab-
9	lishing procedures for termination of participation of
10	ChiPACC coordinators, the Secretary may require a
11	State administering agency to terminate participa-
12	tion of a ChiPACC coordinator for, among other
13	reasons, the fact that—
14	"(A) the Secretary determines that the
15	ChiPACC coordinator has failed to comply sub-
16	stantially with requirements for a ChiPACC co-
17	ordinator under this section; and
18	"(B) the State administering agency has
19	failed to develop and successfully initiate, with-
20	in 30 days of the date of the receipt of written
21	notice of such a determination for the ChiPACC
22	coordinator, a plan to correct the coordinator's
23	deficiencies, or has failed to continue implemen-
24	tation of such a plan of correction.
25	"(g) Regulations.—

1 "(1) IN GENERAL.—The Secretary shall issue 2 interim final or final regulations to carry out this 3 section.

"(2) Use of existing standards.—

"(A) IN GENERAL.—In issuing such regulations, the Secretary shall, to the extent appropriate and consistent with the provisions of this section, incorporate the standards and requirements applied to Programs of All-Inclusive Care for Children demonstration waiver programs that have been implemented before (or as of) the date of the enactment of this section, including standards of care and practice guidelines applied under such programs.

"(B) Flexibility.—In order to provide for reasonable flexibility in adapting the service delivery model described in subparagraph (A) to the needs of particular organizations (such as those in rural areas or those that may determine it appropriate to use nonstaff physicians according to State licensing law requirements) under this section, the Secretary (in close consultation with State administering agencies) may modify or waive provisions described in subparagraph (A) so long as any such modifica-

1	tion or waiver is not inconsistent with and
2	would not impair the essential elements, objec-
3	tives, and requirements of this section, but may
4	not modify or waive any of the following provi-
5	sions:
6	"(i) The requirement of delivery of
7	comprehensive, integrated palliative, res-
8	pite and curative services, therapy, coun-
9	seling and other medical and psycho-social
10	services for ChiPACC eligible individual, to
11	the extent such services would benefit the
12	individual.
13	"(ii) The requirement of delivery of
14	counseling and bereavement services to im-
15	mediate family members of the ChiPACC
16	enrollees as part of the services to the en-
17	rollee.
18	"(iii) The requirement of an inter-
19	disciplinary health professional team ap-
20	proach to care management and service de-
21	livery to ChiPACC eligible individuals.
22	"(iv) The provision of integrated fi-
23	nancing methodologies that allow for the
24	pooling of payments received from public

and private programs and individuals.

1 "(v) The limitation on average aggre-2 gate payment under subsection (e)(2).

> "(C) CONTINUATION OF MODIFICATIONS OR WAIVERS OPERATIONAL REQUIREMENTS.—If a State agency administering a program of allinclusive coordinated care for seriously ill children approved pursuant to waiver authority under section 1115 or 1915(c) has contractual or other operating arrangements relating to such program which are not otherwise recognized in regulation and which were in effect as of the date of the enactment of this section, the Secretary shall permit the agency to continue such arrangements so long as such arrangements are found by the Secretary to be reasonably consistent with the objectives of a ChiPACC.

"(3) Construction.—Nothing in this subsection shall be construed as preventing the Secretary from including in regulations provisions to ensure the health and safety of individuals enrolled in a ChiPACC under this section that are in addition to those otherwise provided under this section.

24 "(h) WAIVERS OF REQUIREMENTS.—With respect to 25 carrying out a ChiPACC under this section, the following

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- 1 requirements of this title (and regulations relating to such
- 2 requirements) shall not apply:
- 3 "(1) Section 1902(a)(1), relating to any re-
- 4 quirement that ChiPACCs or ChiPACC services be
- 5 provided in all areas of a State.
- 6 "(2) Section 1902(a)(10), insofar as such sec-
- 7 tion relates to comparability of services among dif-
- 8 ferent population groups.
- 9 "(3) Sections 1902(a)(23) and 1915(b)(4), re-
- 10 lating to freedom of choice of providers under a
- 11 ChiPACC.
- "(4) Section 1903(m)(2)(A), insofar as it re-
- stricts a ChiPACC provider from receiving prepaid
- 14 capitation payments.
- 15 "(5) Such other provisions of this title that the
- 16 Secretary determines are inapplicable to carrying out
- a ChiPACC under this section.
- 18 "(i) Continued Demonstration Project Au-
- 19 THORITY.—Nothing in this section shall be construed as
- 20 preventing a State from developing, or the Secretary from
- 21 approving, a project similar to or related to ChiPACCs
- 22 as described in this section, under existing authorities, in-
- 23 cluding demonstration project and waiver authorities
- 24 under this title or other provisions of this Act.".

1	(c) Other Conforming Amendments.—Section
2	1905(r)(5) of such Act (42 U.S.C. $1396d(r)(5))$ is amend-
3	ed by inserting before the period at the end the following:
4	", other than items and services to the extent such items
5	and services are included under subsection (a) because of
6	the application of paragraph (28)".
7	(d) Timely Issuance of Regulations; Effective
8	DATE.—The Secretary of Health and Human Services
9	shall promulgate regulations to carry out the amendments
10	made by this section in a timely manner, so as to assure
11	that it will be feasible for State agencies and entities to
12	establish and operate ChiPACCs for periods beginning not
13	later than 1 year after the date of the enactment of this
14	Act.
15	(e) Funds for Technical Assistance .—The Sec-
16	retary is authorized to expend funds appropriated to carry
17	out title XIX of the Social Security Act to make grants
18	to, or enter into contracts with, private entities or organi-
19	zations that are qualified to provide technical or other as-
20	sistance in developing and establishing ChiPACCs within
21	the States, except that—
22	(1) such funds may be expended solely for the
23	purposes of implementing this section; and
24	(2) a private entity or organization in receipt of
25	such funds must have demonstrated expertise and a

minimum of 5 years of experience in working with or assisting in the establishment of programs for comprehensive care of children meeting the description of ChiPACC eligible individuals under section 1942(b) of the Social Security Act, as added by subsection (b).

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